



# STAFF REPORT

## TO THE CITY COUNCIL

**DATE:** February 22, 2022

**FROM:** Joseph Hughes, City Manager

**PREPARED BY:** Betty Hughes, MMC, City Clerk

**SUBJECT:** Redistricting Process – Fourth Public Hearing

**RECOMMENDATION:** That the City Council:

- 1) Open and conduct a public hearing regarding redistricting;
- 2) Receive a report from National Demographics Corporation (NDC), Consultant, on the redistricting process;
- 3) Review draft map(s);
- 4) Receive public input on district boundaries; and
- 5) Consider potential adoption of a resolution establishing Council Member district boundaries.

**PUBLIC NOTICE:** The agenda for this item was posted at the three locations per Resolution No. 2011-047 and on the City’s website. The Public Hearing Notice was posted on the City’s website on the Redistricting webpage on February 2, 2022; published in the El Chicano Newspaper on February 10, 2022; and published in the Highland Community Newspaper on February 11, 2022.

**FISCAL IMPACT:** Up to \$30,000 for the redistricting process.

**BACKGROUND:** By law, the City must hold at least four public hearings that enable community members to provide input on the drawing of district maps. This is the fourth and last public hearing.

On August 24, 2021, the Highland City Council held its first 2021-2022 Redistricting Public Hearing. At this public hearing, the City Council received a presentation from the City’s redistricting consultant, National Demographics Corporation (NDC). NDC’s presentation detailed a tentative schedule which highlighted AB 849’s requirement that the City conduct four public hearings prior to adopting a final voting district map. No public comment was received.

Approved _____	Motion _____	Second _____	Agenda Item No. _____
Denied _____	Ayes _____		
Continued _____	Noes _____		File No. _____
Tabled _____	Abstain _____		
	Absent _____		
_____ City Clerk		_____ City Manager	

On October 26, 2021, the second public hearing was held. At this public hearing, NDC's presentation highlighted neighborhoods and communities of interest. Additionally, NDC also elaborated on general redistricting principles while highlighting the nuanced requirements of AB 849. No public comment was received.

On January 11, 2022, the third public hearing was held. At this public hearing, NDC's presentation showed the current total population is 57,232. Each district population should be roughly 11,446. The law allows no more than a 10% deviation. The current deviation is 7.03%, therefore, the current District map is considered "balanced" based on the criteria of the California Voting Rights Act. Draft maps from the public were due January 3, 2022. The City did not receive any draft maps from the public and no public comment was received. City Council's direction was to bring forth a draft resolution adopting the current District map.

### **Conclusion**

This is the last public hearing (fourth public hearing). The proposed map of the District boundaries was published on the City's redistricting webpage on February 11, 2022. The City has not received any draft maps from the public or any public input regarding the districting process. All necessary public hearings and opportunities for public testimony and written comment have been conducted in compliance with State law and the Highland Municipal Code. Attached is a draft resolution for Council's consideration and adoption. If a member of the public submits any maps at the public hearing, they will need to be considered by the Council.



# City of Highland Redistricting 2021-2022

2/22/2022

Todd Tatum  
National Demographics Corporation

# Redistricting Process

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Step	Description
<b>Two Initial Hearings</b> August 24 & October 26	Held prior to release of draft maps. Education and to solicit input on the communities in the Districts.
<b>Census Data Release</b> Mid/Late August	Census Bureau releases official 2020 Census population data.
<b>California Data Release</b> Early October 2021	California Statewide Database releases California's official 'prisoner-adjusted' 2020 redistricting data.
<b>Two Draft Map Hearings</b> January 11 & February 22	Two Public Hearings to discuss and revise the draft maps and to discuss the election sequence.
<b>Map Adoption</b> By April 17, 2022	Final map must be posted at least 7 days prior to adoption. Map adopted via ordinance.*

# Redistricting Rules and Goals

## 1. Federal Laws

Equal Population  
Federal Voting Rights Act  
No Racial Gerrymandering



## 2. California Criteria for Cities (rank ordered)

1. Geographically contiguous
2. Undivided neighborhoods and “communities of interest”  
(Socio-economic geographic areas that should be kept together)
3. Easily identifiable boundaries
4. Compact  
(Do not bypass one group of people to get to a more distant group of people)

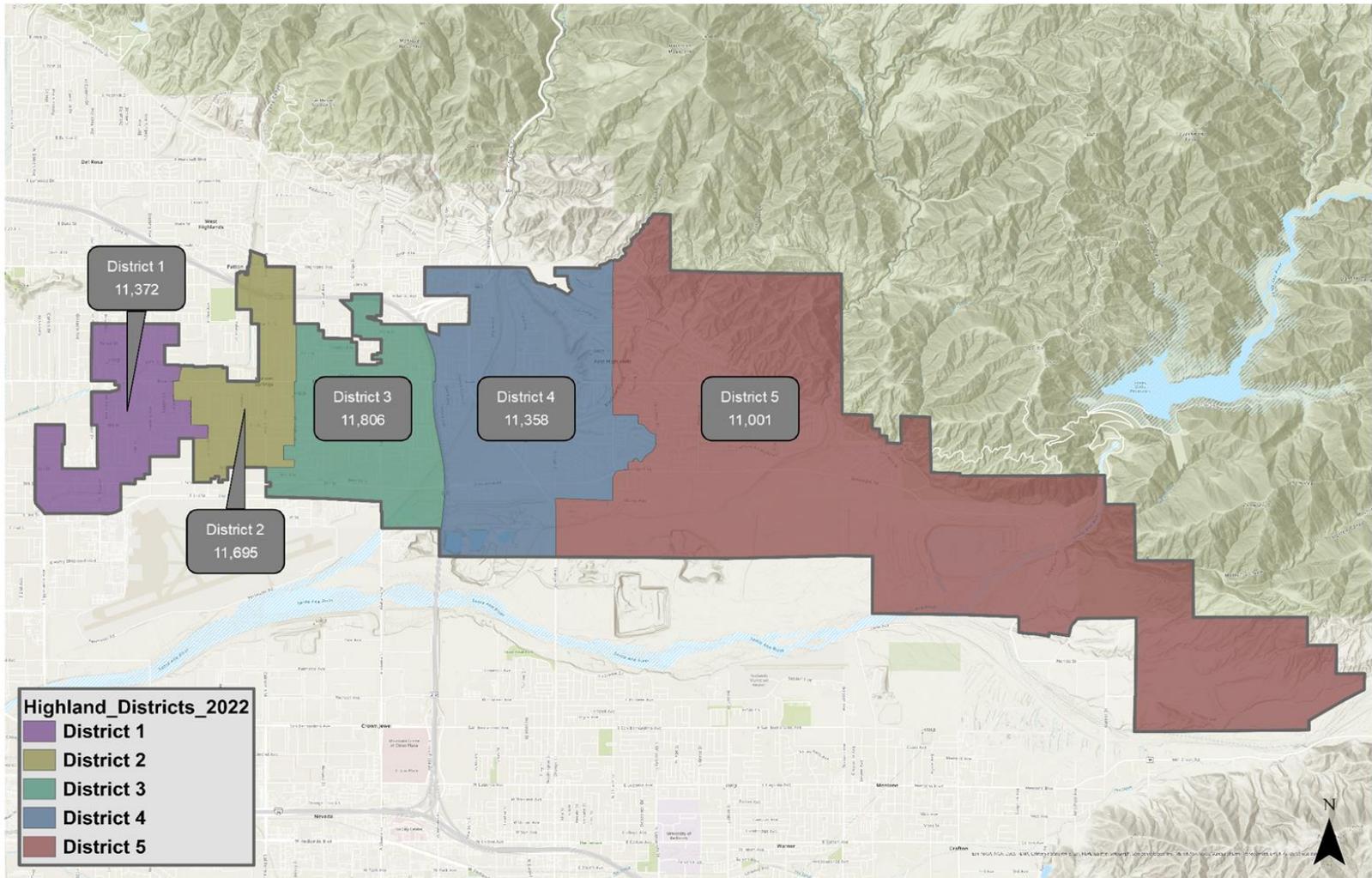
### Prohibited:

“Shall not favor or discriminate against a political party.”

## 3. Other Traditional Redistricting Principles

Minimize voters shifted to different election years  
Respect voters’ choices / continuity in office  
Future population growth  
Preserving the core of existing districts

# Current District Map



# Demographic Summary of Existing Districts

Highland Existing Districts							
District		1	2	3	4	5	Total
	Total Pop	11,372	11,695	11,806	11,358	11,001	57,232
	Deviation from ideal	-74	249	360	-88	-445	805
	% Deviation	-0.65%	2.18%	3.15%	-0.77%	-3.89%	7.03%
Total Pop	% Hisp	76.3%	68%	61%	37%	33%	55%
	% NH White	8%	10%	19%	39%	42%	23%
	% NH Black	9%	14%	11%	7%	8%	10%
	% Asian-American	5%	6%	6%	13%	14%	9%
Citizen Voting Age Pop	Total	4,851	5,785	7,683	7,598	6,823	32,741
	% Hisp	59%	56%	53%	29%	31%	44%
	% NH White	20%	18%	29%	52%	47%	35%
	% NH Black	13%	18%	12%	10%	10%	12%
	% Asian/Pac.Isl.	9%	7%	5%	9%	11%	8%
Voter Registration (Nov 2020)	Total	4,639	4,613	5,779	7,449	7,579	30,059
	% Latino est.	64%	56%	50%	30%	27%	42%
	% Spanish-Surnamed	58%	51%	46%	27%	25%	39%
	% Asian-Surnamed	3%	3%	3%	5%	5%	4%
	% Filipino-Surnamed	1%	1%	1%	2%	2%	2%
	% NH White est.	22%	25%	35%	56%	56%	42%
Voter Turnout (Nov 2020)	% NH Black	14%	19%	13%	9%	11%	13%
	Total	2,384	2,491	3,871	6,144	6,467	21,357
	% Latino est.	63%	56%	47%	28%	26%	38%
	% Spanish-Surnamed	58%	52%	43%	26%	24%	35%
	% Asian-Surnamed	4%	3%	3%	5%	5%	4%
	% Filipino-Surnamed	1%	1%	1%	2%	2%	2%
% NH White est.	22%	25%	37%	58%	56%	46%	
% NH Black	12%	17%	13%	9%	11%	12%	

# Current District Demographics

- Current Total Population is 57,232
- Each District population should be roughly 11,446
- Current Deviation is 7.03%
- The current District Map is considered 'Balanced' based on the criteria of the California Voting Rights Act.

# Redistricting Process Details

Date(s)	Description	Comments
August 24, 2021	1 <sup>st</sup> Public Hearing	
October 26, 2021	2nd Public Hearing	
Mid-October 2021	Mapping software released to the public.	
	*Estimated time depending on Census data	
January 3, 2022	Maps due from the public.	
January 11, 2022	3rd Public Hearing	
February 14, 2022	Publish Draft map(s)	7 Days prior to adoption
February 22, 2022	4th Public Hearing and Council adopt District map. Must be completed no later than April 17, 2022	The 4th hearing could also be the adoption hearing
April 17, 2022	Deadline to adopt and submit map to Registrar	

# Public Hearing & Discussion

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- Any Questions?
- Introduction of the Resolution to Adopt the Map

# Share Your Thoughts

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## Website

<https://www.cityofhighland.org/331/Redistricting-Redistritacin>

## Phone

Betty Hughes, MMC  
City Clerk  
909.864.6861, ext. 226

## Email

[districts@cityofhighland.org](mailto:districts@cityofhighland.org)

**RESOLUTION NO. 2022-\_\_\_\_\_**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF HIGHLAND,  
CALIFORNIA, ADOPTING A REDISTRICTING MAP FOR THE CITY OF HIGHLAND  
PURSUANT TO ELECTIONS CODE SECTION 21600 ET SEQ.**

**A. RECITALS**

1. On June 28, 2016, the City Council adopted Ordinance No. 407 pursuant to Government Code Sections 34871 to provide for the election of members of the City Council by five districts, establish the boundaries and identification number of each district, establish the initial election term for each district, and amend Chapter 2.12 of the Highland Municipal Code. Highland Municipal Code section 2.12.040 provides that the Highland City Council District boundaries shall be reviewed by the City Council and, if warranted, adjusted each decennial redistricting cycle beginning in 2021 and thereafter in compliance with applicable State and federal law.
2. The California Legislature enacted Assembly Bill 849, amending sections of the Elections Code. Elections Code section 21601(a) requires that every ten years, following each federal census, California cities that use district-based elections must review the boundaries of those voting districts and re-adopt district boundaries based on current census data.
3. The purpose of this process is to review and re-adopt Council district boundaries that ensure voting districts remain substantially equal in population and protect the rights of members of communities of interest to vote for the candidates of their choice.
4. Pursuant to Elections Code section 21607.1(d), the City held meetings regarding redistricting consolidated with regular meetings of the City Council at fixed times, which were noticed to the public.
5. Pursuant to Elections Code section 21607.1(a)(1), before drawing draft maps, the City held two public hearings, one on August 24, 2021 and another on October 26, 2021 where an overview of the redistricting process was presented, and there was an opportunity for public comment.
6. Pursuant to Elections Code section 21607.1(a)(2), the City held two public meetings, one on January 11, 2022 and another on February 22, 2022 to receive public testimony regarding draft maps. The proposed map of the District boundaries was published on the City's redistricting webpage on February 11, 2022.

7. Pursuant to Elections Code 21608, the City sought to encourage residents to participate in the redistricting public review process by providing information through the City's Weekly Newsletter and posting information on the City website explaining the redistricting process, including a notice of each public hearing and the procedures for providing public comment.
8. After the 2020 census data was released, the City's consultant determined that each district population should be roughly 11,446 residents. The law allows no more than a 10% deviation and the current deviation is 7.03%. Therefore, the current District Map that was adopted pursuant to Ordinance 407 is considered balanced as they are nearly equal in population as practicable and in compliance with all applicable provisions of law, including the United States and Federal Constitutions and the Federal Voting Rights Act of 1965 (52 U.S.C. Section 10301 et seq.).
9. All legal prerequisites to the adoption of this Resolution have occurred.

## **B. RESOLUTION**

**NOW THEREFORE**, it is hereby found, determined and resolved by the City Council of the City of Highland as follows:

Section 1. The City Council finds that all of the facts set forth in the Recitals, Part "A" of this Resolution, are true and correct.

Section 2. Based upon substantial evidence presented to the City Council during the public hearings held on August 24, 2021, October 26, 2021, January 11, 2022, and February 22, 2022, which included public testimony and written and oral staff reports, the City Council finds as follows:

- a. All necessary public hearings and opportunities for public testimony and comment have been conducted in compliance with State Law and the Municipal Code of the City of Highland.

Section 3. Adoption of New District Map. The map attached hereto as Exhibit "A" to this Resolution, and incorporated herein by this reference, is hereby approved and adopted as the Official Council District Map for the City of Highland and shall be used in the 2022 general municipal election and all such elections for City Council thereafter, until further amended. This map is identical to the map attached as Exhibit "A" to Ordinance No. 407 as the City Council determined that the District Map attached as Exhibit A to Ordinance No. 407 is considered "balanced" based on the criteria of the California Voting Rights Act.

Section 4. Delegation of Authority. The City Clerk is authorized and directed to file the District Map with the San Bernardino County Assessor-Recorder-Clerk.

Section 5. Severability. If any section, subsection, sentence, clause, phrase, or portion of this Resolution is for any reason held to be invalid or unenforceable by a court of competent jurisdiction, the remaining portions of this Resolution shall nonetheless remain in full force and effect.

**C. ADOPTION OF RESOLUTION**

The City Clerk shall certify to the adoption of this Resolution and shall cause the same to be published or posted in the manner prescribed by law.

**PASSED, APPROVED AND ADOPTED** this 22nd day of February, 2022.

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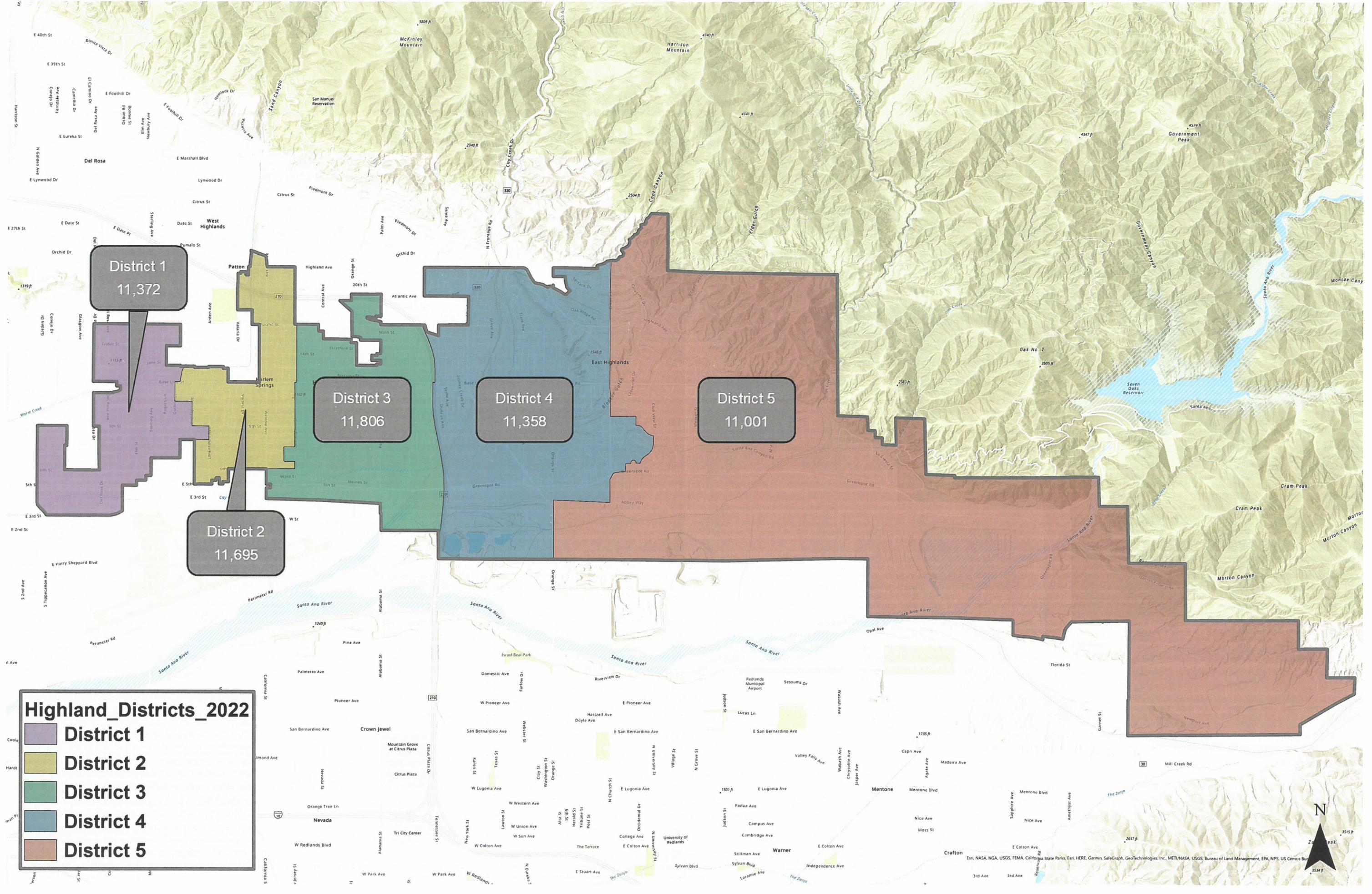
Larry McCallon  
Mayor

ATTEST:

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Betty Hughes, MMC  
City Clerk

# EXHIBIT "A"



District 1  
11,372

District 3  
11,806

District 4  
11,358

District 5  
11,001

District 2  
11,695

**Highland\_Districts\_2022**

- District 1
- District 2
- District 3
- District 4
- District 5



Esri, NASA, NGA, USGS, FEMA, California State Parks, Esri, HERE, Garmin, SafeGraph, GeoTechnologies, Inc., METI/NASA, USGS, Bureau of Land Management, EPA, NPS, US Census Bureau